UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016 E9

## RELEASED IN PART B1, 1.4(D)

#### CONFIDENTIAL PTQ6098

PAGE 01 GENEVA 03086 01 OF 05 180818Z ACTION IO-10

INFO LOG-00 AID-00 CIAE-00 SMEC-00 INL-02 OASY-00 DODE-00 DOEE-00 EB-01 EUR-01 OIGO-01 FBIE-00 H-01 TEDE-00 INR-00 LAB-01 L-01 ADS-00 M-00 NSAE-00 NSCE-00 OIC-02 OMB-01 PA-01 PM-00 PRS-01 P-01 SP-00 SR-00 SSO-00 SS-00 STR-01 TRSE-00 T-00 USIE-00 SNIS-00 NISC-01 PMB-00 PRM-10 PRME-01 DRL-09 G-00 /046W

-----BC8339 180819Z /38

O 180804Z APR 95 FM USMISSION GENEVA TO SECSTATE WASHDC IMMEDIATE 1649 INFO AMEMBASSY ROME PRIORITY USEU BRUSSELS PRIORITY USMISSION USUN NEW YORK PRIORITY AMEMBASSY MOSCOW PRIORITY USMISSION USVIENNA PRIORITY AMEMBASSY DUSHANBE AMEMBASSY TALLINN AMEMBASSY ASHGABAT AMEMBASSY KIEV AMEMBASSY BONN AMEMBASSY BISHKEK AMEMBASSY RIGA AMEMBASSY MINSK AMEMBASSY TBILISI AMEMBASSY YEREVAN AMEMBASSY TASHKENT

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PAGE 02 GENEVA 03086 01 OF 05 180818Z AMEMBASSY PARIS AMEMBASSY VILNIUS

UNITED STATES DEPARTMENT OF STATE CLASSIFIED BY DEPT. OF STATE, M. GRAFELD, DAS, A/GIS REVIEW AUTHORITY: ROBERT O HOMME CLASSIFICATION: CONFIDENTIAL REASON: 25X6 DECLASSIFY AFTER: 18 APR 2025 DATE/CASE ID: 24 NOV 2010 200901541

UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016

· UNCLASSIFIED U.S. Department of State Case No. F-2000-01541 Dog No. C17551200 Date: 11/2 AMEMBASSY BAKU UNCLASSIFIED	21/2016	
CONFIDENTIAL SECTION 01 OF 05 GENEVA 003086		
STATE FOR PRM, DRL, S/NIS/C, EUR, AND IO		
ALSO PASS TO AID FOR ENI; BHR/OFDA AND BHR/FFP		
MOSCOW FOR POL FINVER AND AID KVITASHVILI		
USVIENNA FOR USDEL OSCE		
ROME FOR FODAG		
E.O. 12356: 04/13/2005 TAGS: PREF, EAID, PHUM, PREL, PGOV, RS, UN, SUBJECT: CHECHNYA:	B1	B1
1. THIS IS AN ACTION REQUEST. MOSCOW SEE PARA 7.		
2. (C) SUMMARY. FOLD US CONFIDENTIALLY THAT MANY	B1	
OF THE 85 CHECHEN PRISONERS	B1	
HAD BEEN BEATEN UPON CAPTURE BY RUSSIAN AUTHORITIES.		
HAS STRONG REASON TO BELIEVE THAT MOST OF THE GROUP WERE CIVILIANS AND NOT CHECHEN FIGHTERS AS	B1	
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PAGE 03 GENEVA 03086 01 OF 05 180818Z INITIALLY PRESENTED BY RUSSIAN AUTHORITIES.

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UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Detect 11/21/2015 3. (U) SUMMARY CONT. UNHCR SAID THAT OVER 30,000 UNCLASSIFIED DISPLACED PERSONS HAD CROSSED IN RECENT WEEKS INTO DAGHESTAN; UNHCR EXPECTS ANOTHER 5,000. AS OF APRIL 12, FIGHTING HAD SPREAD INTO DAGHESTAN WITH SHELLING WITNESSED WITHIN 10 KM INSIDE DAGHESTAN ON THE BORDER WITH CHECHNYA. UNHCR CONTINUES TO PLAN A PHASE-DOWN IN ITS NORTH CAUCASUS' OPERATIONS IN JUNE. UNICEF AND WFP'S PROGRAMS IN THE NORTH CAUCASUS ARE SEVERELY IOM REPORTED THAT THE NEED FOR DONOR UNDERFUNDED. RESPONSE IS GREATER NOW THAN BEFORE; IOM HAS TRANSPORTED OVER 10,000 DISPLACED PERSONS BOTH IN AND OUT OF CHECHNYA. END SUMMARY.

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PAGE 01 GENEVA 03086 02 OF 05 180819Z ACTION IO-10

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-----BC8345 180819Z /38

O 180804Z APR 95 FM USMISSION GENEVA TO SECSTATE WASHDC IMMEDIATE 1650 INFO AMEMBASSY ROME PRIORITY USEU BRUSSELS PRIORITY USMISSION USUN NEW YORK PRIORITY AMEMBASSY MOSCOW PRIORITY USMISSION USVIENNA PRIORITY AMEMBASSY DUSHANBE AMEMBASSY TALLINN

· UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. 017551200 Date: 11/21/2016 **UNCLASSIFIED** AMEMBASSY ASHGABAT AMEMBASSY KIEV AMEMBASSY BONN AMEMBASSY BISHKEK AMEMBASSY RIGA AMEMBASSY MINSK AMEMBASSY TBILISI AMEMBASSY YEREVAN AMEMBASSY TASHKENT

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PAGE 02 GENEVA 03086 02 OF 05 180819Z AMEMBASSY PARIS AMEMBASSY VILNIUS AMEMBASSY BAKU AMEMBASSY ALMATY

C O N F I D E N T I A L SECTION 02 OF 05 GENEVA 003086

STATE FOR PRM, DRL, S/NIS/C, EUR, AND IO

ALSO PASS TO AID FOR ENI; BHR/OFDA AND BHR/FFP

MOSCOW FOR POL FINVER AND AID KVITASHVILI

USVIENNA FOR USDEL OSCE

ROME FOR FODAG

E.O. 12356: 04/13/2005 TAGS: PREF, EAID, PHUM, PREL, PGOV, RS, UN, SUBJECT: CHECHNYA: SEVERE MALTREATMENT OF **B1** CHECHEN PRISONERS; UNHCR WITNESSES SHELLING AT BORDERS REF: GENEVA 2826

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:	7. (LOU) AC INFORMATION C AUCASUS THAT APPRECIATED.	N TI WE (	HE NEW MILITA	RY	EMBASSY MOSCOW HA COMMANDER FOR THI IT WOULD BE	E NORTH		B1

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UNCLASSIFIED UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016

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\* UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C1 VCLASSIFIED PAGE 04 GENEVA 03086 02 OF 05 180819Z \_\_\_\_\_\_ 9. (C) TOLD ASSEMBLED GENEVA-BASED MISSIONS ON **B1** APRIL 12 THAT THE THREE-PHASE CHECHNYA CONFLICT HAS NOW REACHED THE THIRD PHASE -- GUERILLA WARFARE IN THE SOUTH. THE FIRST TWO PHASES WERE THE CAPTURE OF GROZNYY AND THE CAPTURE OF SMALLER CHECHEN-CONTROLLED TOWNS --GUDERMES, ARGUN, SHALI, SAMASHKI, AND OTHERS. ON THE SECOND PHASE, DIFFERENT TACTICS WERE USED BY **B1** RUSSIAN FORCES THAN THOSE USED FOR THE GROZNYY ASSAULT. DEPENDING ON THE TOWN, THE RUSSIANS SOMETIMES NEGOTIATED WITH VILLAGE COUNCIL OF ELDERS SEEKING AGREEMENT TO SURRENDER AND THEREBY SAVING THE VILLAGE FROM MILITARY INTERVENTION. HOWEVER, NEGOTIATIONS WERE OCCASIONALLY NOT ACCEPTED AND MILITARY ASSAULT WAS THE RESULT, FOR EXAMPLE, IN SAMASHKI. \_\_\_\_\_REPORTED THAT B1 AUTHORIZED ACCESS TO SAMASHKI ON MONDAY, APRIL 10, RELATIVELY SOON AFTER THE GOR ATTACK, ACCORDING TO THE IN SAMASHKI, CONCLUDED THAT THE **B1** MEANS USED TO TAKE THE TOWN WERE NOT IN PROPORTION TO THE NEEDS; IT WAS A BRUTAL ATTACK. ACCORDING TO THE

200-250 PEOPLE WERE KILLED; MANY WERE WOUNDED AND EVACUATED TO NEIGHBORING

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UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Deta: 11/21/2016 PAGE 01 GENEVA 03086 03 OF 05 1808192 UNCLASSIFIED ACTION IO-10

INFO LOG-00 AID-00 CIAE-00 SMEC-00 INL-02 OASY-00 DODE-00 DOEE-00 EB-01 EUR-01 OIGO-01 FBIE-00 H-01 TEDE-00 INR-00 LAB-01 L-01 ADS-00 M-00 NSAE-00 NSCE-00 OMB-01 OIC-02 PA-01 PM-00 PRS-01 P-01 SP-00 SR-00 SSO-00 SS-00 TRSE-00 T-00 STR-01 USIE-00 SNIS-00 NISC-01 PMB-00 PRM-10 PRME-01 DRL-09 G-00 /046W -----BC8351 180819Z /38 0 180804Z APR 95 FM USMISSION GENEVA TO SECSTATE WASHDC IMMEDIATE 1651 INFO AMEMBASSY ROME PRIORITY USEU BRUSSELS PRIORITY USMISSION USUN NEW YORK PRIORITY AMEMBASSY MOSCOW PRIORITY USMISSION USVIENNA PRIORITY AMEMBASSY DUSHANBE AMEMBASSY TALLINN AMEMBASSY ASHGABAT AMEMBASSY KIEV AMEMBASSY BONN AMEMBASSY BISHKEK AMEMBASSY RIGA AMEMBASSY MINSK AMEMBASSY TBILISI AMEMBASSY YEREVAN AMEMBASSY TASHKENT

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PAGE 02 GENEVA 03086 03 OF 05 1808192 AMEMBASSY PARIS AMEMBASSY VILNIUS AMEMBASSY BAKU` AMEMBASSY ALMATY

C O N F I D E N T I A L SECTION 03 OF 05 GENEVA 003086

STATE FOR PRM, DRL, S/NIS/C, EUR, AND IO

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MOSCOW FOR POL FINVER AND AID KVITASHVILI

USVIENNA FOR USDEL OSCE

ROME FOR FODAG

E.O. 12356: 04/13/2005 TAGS: PREF, EAID, PHUM, PREL, PGOV, RS, UN, SUBJECT: CHECHNYA: SEVERE MALTREATMENT OF CHECHEN PRISONERS; UNHCR WITNESSES SHELLING AT BORDERS REF: GENEVA 2826

VILLAGES. AS OF APRIL 13, THE PRO-DUDAYEV MOUNTAIN VILLAGES IN THE SOUTH WERE UNDER SERIOUS ATTACK, BAMUT, IN PARTICULAR.

10. (LOU) POPULATION MOVEMENTS ARE CONFUSED AT PRESENT: AT THE CHECHNYA/DAGHESTAN BORDER, A LARGE NUMBER OF PEOPLE ARE CROSSING INTO AND OUT OF THE DAGHESTAN REPUBLIC; STILL OTHERS ARE GOING INTO AND CONFIDENTIAL

#### CONFIDENTIAL

PAGE 03 GENEVA 03086 03 OF 05 180819Z OUT OF THE MOUNTAIN AREAS. REACH MOST OF THE RUSSIAN-CONTROLLED AREAS OF CHECHNYA; PRO-DUDAYEV AREAS ARE MORE DIFFICULT TO ACCESS, PARTICULARLY WITH FOOD SUPPLIES.

11. (LOU) THOUSANDS ARE RETURNING TO GROZNYY, MANY TO SUBURBS RELATIVELY UNTOUCHED DURING THE CONFLICT. OVER HALF OF THE ORIGINAL POPULATION, OR 200,000, NOW OCCUPY THE CITY DESPITE HEAVY DAMAGES IN SOME AREAS AND LACK OF INFRASTRUCTURE. IMPLEMENTING A WATER AND SANITATION PROJECT IN GROZNYY; 12 WATER TANKERS COMMUTE DAILY BRINGING WATER INTO THE CITY. \_\_\_\_\_ALSO DISTRIBUTING MEDICINES AND REHABILITATING A HOSPITAL.

UNHCR REPORT: SKIRMISHES ALONG BORDERS

UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016

\* UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C1UNCLASSIFIED

12. (LOU) UNHCR EUROPE BUREAU DIRECTOR, JOHN HOREKENS, SAID THAT OVER 30,000 NEWLY DISPLACED HAD ARRIVED IN DAGHESTAN IN THE LAST COUPLE OF WEEKS; THE INFLUX HAS DECREASED RECENTLY. UNHCR ANTICIPATES ANOTHER 5,000 WILL CROSS INTO DAGHESTAN. NOTE. \_\_\_\_\_\_\_NOR UNHCR COULD ESTIMATE THE NUMBER OF DISPLACED CROSSING BACK INTO CHECHNYA. END NOTE. HOREKENS AND DIDIER LAYE, UNHCR HEAD OF DESK, SAID THAT THE FIGHTING HAS SPREAD INTO DAGHESTAN; STAFF MEMBERS TRAVELING FROM KHASAVYURT (25 KM FROM THE BORDER) HAVE WITNESSED SHELLING USING ARMY AND HELICOPTER GUNSHIPS IN DAGHESTAN WITHIN 10 KM OF THE BORDER. UNHCR SAID THAT IT CONFIDENTIAL

#### CONFIDENTIAL

PAGE 04 GENEVA 03086 03 OF 05 180819Z TRAVELLED RECENTLY ON THE INGUSHETIA/CHECHNYA BORDER NEAR SAMASHKI; UNHCR GATHERED REPORTS FROM WITNESSES OF "MANY KILLINGS UNDER UNACCEPTABLE CIRCUMSTANCES."

13. (U) THE DAGHESTAN AUTHORITIES HAVE ABANDONED PLANS TO CREATE TENT CAMPS. UNHCR IS ASSISTING WITH THE REHABILITATION OF COMMUNAL BUILDINGS TO HOUSE THE NEW ARRIVALS. UNHCR, WITH USG SUPPORT, HAS AIRLIFTED THREE FLIGHTS OF CONTINGENCY SUPPLIES (PLASTIC SHEETING, TENTS, BLANKETS, AND MEDICINES) TO THE REGION.

14. (U) UNHCR'S FINANCIAL SITUATION HAS IMPROVED SIGNIFICANTLY SINCE MARCH 23; OVER USD 6 MILLION HAS BEEN PLEDGED AND/OR RECEIVED AGAINST USD 10.4 MILLION APPEAL. UNHCR URGED DONORS TO CONTRIBUTE TO ITS UNDERFUNDED U.N. PARTNERS, IN PARTICULAR, THE WORLD FOOD PROGRAM (WFP), UNICEF, AND THE WORLD HEALTH ORGANIZATION (WHO). UNHCR IS CONTINUING WITH PLANS TO PHASE-DOWN OPERATIONS AND HAND-OVER PROGRAMS TO OTHER ORGANIZATIONS AT THE END OF JUNE WHEN THE U.N. CONSOLIDATED NTER-AGENCY APPEAL EXPIRES; UNHCR WILL MAINTAIN A PRESENCE IN THE REGION BEYOND THE END OF JUNE FOR PROTECTION PURPOSES. THE FINAL DURATION OF UNHCR'S

UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016

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# UNCLASSIFIED U.S. Department of State Case No. E-2009-01541 Dec No. C17551200 Date: 11/21/2016 UNCLASSIFIED

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PAGE ACTIO	01 N IO-10	GENEVA	03086 04	OF 05 1	80819Z		
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O 180804Z APR 95 FM USMISSION GENEVA TO SECSTATE WASHDC IMMEDIATE 1652 INFO AMEMBASSY ROME PRIORITY USEU BRUSSELS PRIORITY USMISSION USUN NEW YORK PRIORITY AMEMBASSY MOSCOW PRIORITY USMISSION USVIENNA PRIORITY AMEMBASSY DUSHANBE AMEMBASSY TALLINN AMEMBASSY ASHGABAT AMEMBASSY KIEV AMEMBASSY BONN AMEMBASSY BISHKEK AMEMBASSY RIGA AMEMBASSY TBILISI AMEMBASSY TBILISI AMEMBASSY YEREVAN							

UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016

#### UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016 AMEMBASSY TASHKENT UNCLASSIFIED

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#### CONFIDENTIAL

PAGE 02 GENEVA 03086 04 OF 05 180819Z AMEMBASSY PARIS AMEMBASSY VILNIUS AMEMBASSY BAKU AMEMBASSY ALMATY

C O N F I D E N T I A L SECTION 04 OF 05 GENEVA 003086

STATE FOR PRM, DRL, S/NIS/C, EUR, AND IO

ALSO PASS TO AID FOR ENI; BHR/OFDA AND BHR/FFP

MOSCOW FOR POL FINVER AND AID KVITASHVILI

USVIENNA FOR USDEL OSCE

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PROGRAM WILL LARGELY DEPEND ON THE FINAL AVAILABILITY OF FINANCIAL RESOURCES. HOREKENS ADDED THAT UNHCR WILL SCALE BACK ITS PROGRAM NOT ONLY FOR RESOURCE REASONS, BUT ALSO BECAUSE OF THE LIMITED MANDATE OF THE OFFICE FOR INVOLVEMENT IN INTERNALLY DISPLACED PERSON EMERGENCIES AND UNHCR'S ORIGINAL PHILOSOPHY FOR ENGAGEMENT IN THE REGION. UNHCR'S PROGRAM IS LIMITED IN SCOPE, NATURE, AND TIME.

CONFIDENTIAL

UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016

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UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016 CONFIDENTIAL UNCLASSIFIED

PAGE 03 GENEVA 03086 04 OF 05 180819Z

15. (U) UNHCR IS WORKING WITH THE FOLLOWING IMPLEMENTING PARTNERS IN THE NORTH CAUCASUS:

NORTH CAUCASUS REGION

EMERCOM -- LOGISTICS AND TRANSPORT, AND COORDINATION OF GOVERNMENTAL ACTIVITIES;

FEDERAL MIGRATION SERVICE -- REGISTRATION;

DANISH REFUGEE COUNCIL -- RADIO OPERATORS AS PART OF UNHER EMERGENCY TEAMS.

DAGHESTAN

MEDECINS SANS FRONTIERES (MSF)/BELGIUM -- WATER AND SANITATION;

EQUILIBRE -- COMMUNITY SERVICES;

RELIEF INTERNATIONAL -- HYGIENIC KITS AND CLOTHING;

DAGHESTAN CONSTRUCTION UNIT OF THE DEPARTMENT OF IRRIGATION AND WATER SUPPLY -- SHELTER;

DAGHESTAN MIGRATION SERVICE -- REGISTRATION.

INGUSHETIA

RELIEF INTERNATIONAL -- PURCHASE OF HYGIENIC KITS, CONFIDENTIAL

#### CONFIDENTIAL

PAGE 04 GENEVA 03086 04 OF 05 180819Z SANITATION, AND HOUSING REHABILIATION;

INGUSHETIA COMMISSION FOR REFUGEES -- COMMUNITY SERVICES;

INGUSHETIA DEPARTMENT OF CAPITAL CONSTRUCTION -- SHELTER;

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UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Deter 14/24/2016 INGUSHETIA MIGRATION SERVICE -- REGISTRATION, SANITATION, AND REHABILITATION OF COLLECTIVE CENTERS (WITH THE INTERNATIONAL ORGANIZATION FOR MIGRATION).

NORTH OSSETIA

CHILDREN'S FUND -- COMMUNITY SERVICES.

UNICEF, IOM, WFP, AND WHO REPORTS

16. (U) UNICEF SAID THAT ITS PROGRAM IS SEVERELY UNDERFUNDED; ONLY USD 1 MILLION HAS BEEN PLEDGED AGAINST ITS USD 5 MILLION APPEAL. IMMUNIZATION CAMPAIGN FOR THOSE CROSSING INTO DAGHESTAN AND INGUSHETIA IS A PRIORITY; UNICEF DOES NOT HAVE ACCESS TO CHILDREN IN

#### CONFIDENTIAL

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GENEVA 03086 05 OF 05 1808202

ACTION IO-10

PAGE 01

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	INR-00	LAB-01	L-01	ADS-00	M-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SP-00
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PAGE 02GENEVA0308605 OF 05180820ZAMEMBASSYPARISAMEMBASSYVILNIUSAMEMBASSYBAKUAMEMBASSYALMATY

C O N F I D E N T I A L SECTION 05 OF 05 GENEVA 003086

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ROME FOR FODAG

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UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. UNCLASSIFIED<sup>6</sup> E.O. 12356: 04/13/2005 TAGS: PREF, EAID, PHUM, PREL, PGOV, RS, UN, \_\_\_\_\_\_ SUBJECT: CHECHNYA: \_\_\_\_\_\_\_ SEVERE MALTREATMENT OF B1 CHECHEN PRISONERS; UNHCR WITNESSES SHELLING AT BORDERS REF: GENEVA 2826

#### CHECHNYA.

17. (U) IOM REPORTED THAT IT HAS NOW MOVED OVER 10,000 PEOPLE INTO AND OUT OF CHECHNYA, OR GROZNYY, IN PARTICULAR. THE NEED FOR DONOR RESPONSE (BOTH CASH AND IN-KIND) IS GREATER NOW THAN EVER BEFORE GIVEN THE NUMBER OF PEOPLE ON THE MOVE AND THOSE RETURNING TO RELATIVELY UNTOUCHED AREAS OF CHECHNYA. CONFIDENTIAL

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#### PAGE 03 GENEVA 03086 05 OF 05 180820Z

18. (LOU) WITH THE HELP OF CONTRIBUTIONS FROM THE USG, THE U.K., AND SWEDEN, WFP WAS ABLE TO RECEIVE AND DISTRIBUTE HUMANITARIAN DAILY RATIONS, PASTA, AND SOME BULK FOOD DURING FEBRUARY AND MARCH. WFP IS CURRENTLY NEGOTIATING WITH THE EUROPEAN UNION FOR A WHEAT CONTRIBUTION OF 8,000 MT. WFP NEEDS USD 1 MILLION IMMEDIATELY TO PROCURE PULSES AND SUGAR. ONLY USD 600,000 HAS BEEN RECEIVED AGAINST A USD 4.3 MILLION APPEAL.

19. (LOU) WHO REPORTED THAT IT HAS A PUBLIC HEALTH EXPERT BASED IN THE NORTH CAUCASUS FOR A ONE MONTH ASSIGNMENT. WHO IS HAVING DIFFICULTIES GAINING APPROVAL FROM THE MINISTRY OF HEALTH IN MOSCOW FOR A MORE PERMANENT WHO PRESENCE IN THE REGION.

CONTRIBUTION FROM GERMANY

20. (U) THE GERMAN REP ANNOUNCED A NEW CONTRIBUTION OF OVER USD 900,000 TOWARD NORTH CAUCASUS OPERATIONS OF UNHCR, UNICEF, IOM, AND ICRC. GERSON

UNCLASSIFIED U.S. Department of State Case No. F-2009-01541 Doc No. C17551200 Date: 11/21/2016

## UNCLASSIFIED U.S. Department of State Case No. 5-2009-01541, Dog No. C17551200, Date: 11/21/2016 UNCLASSIFIED

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