£. . 10 MEMORANDUM FOR THE CHIEF OF STAFF, U.S. AIR FORCE

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KL. 11/15

SUBJECT: The Single Integrated Operational Plan (U) (JCS 2056/505)

1. PROBLEM. To consider a CNOM which proposes that the Single Integrated Operational Flan (SIOP) be modified to provide a separate option for a China only nuclear attack capability. (Tab 1)

2. MAJOR ISSUES: Are the instructions to the Director Strategic Target Planning (DSTP) proposed in the CNOM adequate? Is it appropriate to task DSTP to accomplish this action at this time in view of ongoing JCS actions?

3. BACKGROUND: Strategic nuclear targeting of Communist China has been the subject of a continuous study requested by the SECDEF in October 1966 The most recent result of this study (Backup A) has revealed that it is not feasible to incorporate/ the SIOP under current guidance provided in the National Strategic Targeting and Attack Policy (NSTAP) (Backup B). To attain the desired capability against Communist China, JCS forwarded a message to CINCSAC and CINCPAC (Tab 5) requesting comments on specific planning areas to ascertain the magnitude of effort required. A joint CINCSAC/CINCPAC reply (Tab 6) stated (a) target categories appear to be adequate with addition of a category for development of China attack plan; (b) any additional integrated PAC/SAC attack options should be included/in the state options also should be included in/ options could be developed in about 6 months. Background Paper on strategic targeting of Communist China is at Tab 3.

4. <u>NAVY POSITION: Navy</u> believes that the DSTP should be directed to prepare a Communist Chinese nuclear package for inclusion in the SIOP at the earliest practicable time. Further, that the NSTAP should be revised to provide for this' China package and suitable procedures incorporated in the JCS Emergency Action Procedures. (Green Tab)

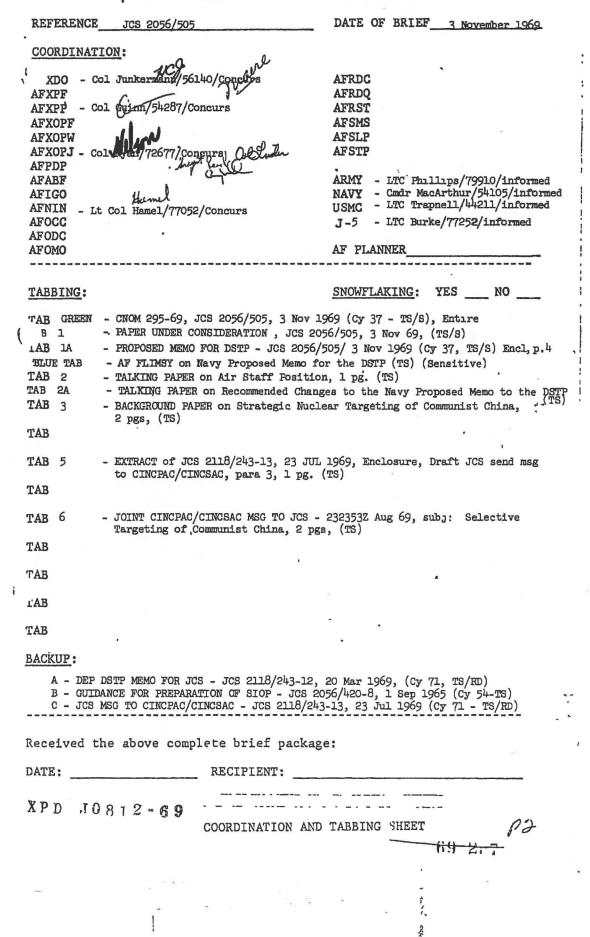
JOINT STAFF POSITION: The Joint Staff agrees with the Navy proposal for 5. the development of a separate China attack plan.

6. OTHER SERVICE POSITIONS: The Army and Marine Corps believe that the proposal is sound but that it should be referred to the Joint Staff for complete review and evaluation. The Air Staff believes that the development of a China only package within the SIOP is feasible but believes the instructions contained in the CNOM for this development are not adequate. Further, believes that the proposal should be referred to the Joint Staff to insure a coordinated position with current Joint Staff actions pertaining to nuclear strike plans for China.

7. <u>RECOMMENDED POSITION</u>: Oppose forwarding proposed memo (Tab LA) to DSTP. Recommend proposal be referred to Joint Staff for development of necessary guidance for DSTP and to assure that these instructions are in consonance with current Joint Staff actions. Talking Paper at Tab 2. In the event of insistence that the message be forwarded to DSTP, table the Flimsy at the Blue Tab which revises the proposed message. Talking Paper at Tab 2A.

Lt Colonel Robert H. McCully/J	6/72445
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COORDINATION AND TABBING ... EET



MEMORANDUM BY THE CHIEF OF STAFF, U.S. AIR FORCE UIRCULATED for the 7 Nov 69 Time 0650 Date JOINT CHIEFS OF STAFF CSAFM-K-8-69 on NAVY PROPOSED MEMORANDUM FOR THE DIRECTOR STRATEGIC TARGET PLANNING	I
1. I have reviewed JCS 2056/505 and recommend the following	1
changes:	2
AF-1. Page 4, lines 7-8. Change to read	3
"that you initiate the necessary action to pro-	4
wide this capability by revision to the SIOP at the carliest	5
practicable date. develop a China nuclear package using the	6
current guidance for the development of the package which	7
is contained in the National Strategic Targeting and Attack Policy.	8
If the current guidance for developing the package is con-	9
sidered inapplicable or inadequate for the development of this	10
package, request you forward any recommended changes to the	11
guidance and/or Emergency Action Procedures that are deemed necess-	12
ary."	13
AF-2. Page 4, lines 9-12. Delete and substitute:	14
"2. (U) Request you advise the Joint Chiefs of	15
Staff of the planning time necessary to accomplish the above	16
actions, and the recommended date for inclusion in the SIOP.	17
Request this information be provided by 7 December 1969."	18
2. Subject to the incorporation of the above changes, I	19
approve JCS 2056/505.	20

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TALKING PAPER

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AIR STAFF POSITION

MAIN THRUST OF TALKING PAPER

- To provide reasons why the memo contained in the CNOM should not be forwarded to the Director of Strategic Target Planning (DSTP)

DISCUSSION

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:

- The Air Force recognizes the need for a specific China nuclear attack plan against the/Chinese
- Also recognize that the China nuclear attack plan can be accomplished by
 - Strategic forces only
 - Theater forces only
 - Or a combination of both forces
- Currently, the Joint Staff is examining the types of attack options that should be developed for an attack of a range of targets in China
 - CINCSAC and CINCPAC are directly involved in this deliberation
- The action proposed by the CNO memo could conflict with this Joint Staff examination
- While the Air Force agrees that we need a specific plan for this contingency involving only strategic forces and which should probably be included as a separate SIOP option
 - More specific guidance is required for the DSTP to develop this sort of plan
- For example
- Specific forces to be used - 0
- 5 - Weapon types to be targeted 1
- 63 - Selected targets
- 30 g - Methods of execution
 - Timing

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Therefore, the Air Force recommends the paper be referred to an appropriate

agency in the Joint Staff

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TALKING PAPER

on

RECOMMENDED CHANGES TO THE NAVY PROPOSED MEMORANDUM TO THE DIRECTOR STRATEGIC TARGET PLANNING

AF-1

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- Current JCS guidance provides for development of a separate

package /

- To provide for selective attack on the

- For example

- Consistant with mission requirements the following will be held to

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a minimum

- Surface bursts of weapons
- Weapon yields
- Damage to industry and
- Damage to population
- Package may be executed concurrently with any attack option
 - Or executed separately
 - Based on National decision
- Development of a similar nuclear attack package
 - To destroy all 'Chinese
 - Might be developed by the Director, Strategic Target Planning
 - (DSTP), using the specific guidance provided for the
- AF-1 provides this necessary guidance to the DSTP
 - It also recognizes that this guidance may not be completely applicable
 - And requests the DSTP to query to JCS for further guidance rather

than making his own assumptions for the plan development

AF-2

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- Deletes the assumption that the National Strategic Targeting and Attack Policy (NSTAP) will be revised

- Based on the package developed by the DSTP

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package

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- If the NSTAP guidance is adequate and applicable now
 - Revision of the NSTAP may not be necessary
- Also, any implementing procedures could be developed after DSTP completion
- AF-2 would request the DSTP to advise the JCS of
 - Planning time required for package development
 - Date recommended for inclusion in SIOP
- Further, in addition to providing the JCS a target date for implementation of this package

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- Will allow coordination with the other nuclear attack plans now being developed

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BACKGROUND PAPER

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STRATEGIC NUCLEAR TARGETING OF COMMUNIST CHINA

- 14 Oct 1966, Sec Def memo requested
 - JCS examine US strategy for nuclear attack of China
 - With Soviet Union involved
 - China only
 - The study should consider
 - Targets
 - Time frame
 - What weapon systems
 - Examine possible US objectives relative to the destruction of



- 3 Aug 1967, JCS memo
 - Forwarded terms of reference for a study of Strategic Nuclear
 - Targeting of Communist China
 - Desired completion date 1 Dec 1967
- 1 Dec 1967, study by CJCS Special Studies Group on Strategic Nuclear

Targeting of Communist China completed

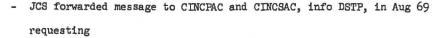
- 21 Dec 1967, JCS memo to Sec Def
 - Forwarded study to Sec Def
 - Advised Sec Def that JCS comments to be forwarded after study review
- 5 Jan 1968, Air Force comments forwarded to Secretary, JCS
- 19 Jan 1968, JCS comments forwarded to Sec Def
- 25 Oct 1968, Sec Def indicated need for additional study in two areas '

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- Developing target lists consistent with attack strategies for China
- Detailed war planning necessary to develop a capabilities plan for the various attack options
- 13 Nov 1968, JCS
 - Requested additional study from Director Strategic Target Planning (DSTP)
 - Informed Sec Def that subsequent to receipt of additional study, appropriate action would be determined
- 20 Mar 1969, DSTP forwarded additional study to JCS
 - Indicates feasibility of developing target list consistent with attack strategies
 - Ranging from selective attack to large-scale
 - Not feasible to incorporate such selective targeting into the SIOP
 - Under current guidance in National Strategic Targeting and Attack Policy (NSTAP)
- 13 Jun 1969, CINCPAC message to JCS
 - Concurred with DSTP that targeting be accomplished
 - Indicated that addition of options to preferable to establishing new plan



- Number and type of additional options that might be required
- What plan should incorporate separate China package
- And magnitude of effort required to develop plan
- Joint CINCPAC/CINCSAC message provided answers
 - Target categories adequate with addition of

category

should be the plan designated for China

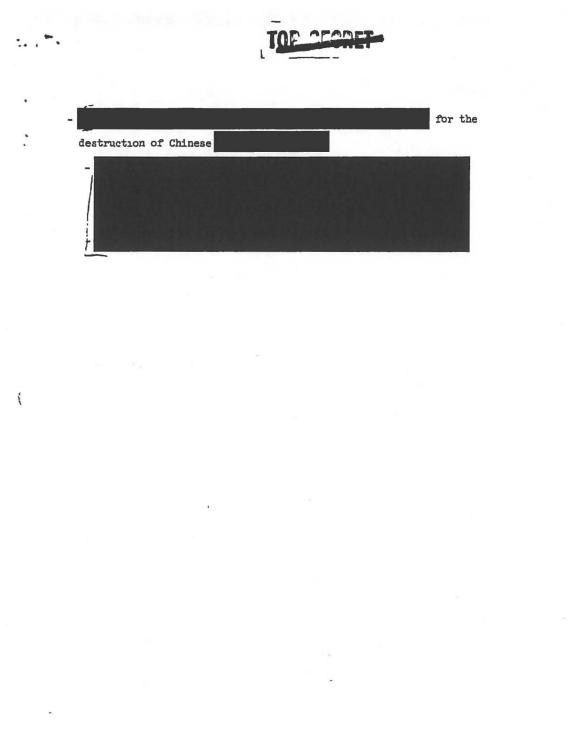
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attack

- About 6 months would be required to develop plan



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Extract of JCS 2118/243-13 - Report by the J-5 to the Joint Chiefs of Staff on Study of Strategic Nuclear Targeting of Communist China (U) - dated 23 July 1969, Enclosure A, Draft JCS send message to CINCPAC and CINCSAC, page 41, paragraph 3.

EXTRACT

3. (TS) Using reference b as a point of departure and retaining the nuclear attack options of reference d, CINCPAC and CINCSAC are requested to prepare a coordinated response as to the following aspects of such operational planning:

a. The number and type of additional integrated nuclear attack options considered appropriate for inclusion in this planning effort.

b. Identification of the appropriate plan for providing the additional integrated nuclear attack options; e.g.,

a separate plan, or other.

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c. The magnitude of effort required by CINCPAC, CINCSAC, and DSTP to prepare and maintain such options.

d. The date when such operational planning could be completed.

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